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Water and Waste Department New Draft Water By-law

Public Meetings November 26 and 27, 2014



Agenda

- Background
- Overview of Key Revisions
- Public Engagement Process
- Next Steps
- Question and Answer Period





Background

- Existing Water Works By-law No. 504/73 has been in effect since 1973
- New draft Water By-law provides an opportunity to:
 - strengthen measures to protect City's waterworks system and safeguard the high quality of our drinking water
 - enhance readability by using plain language
 - add clarity for enforcement
 - update format to be consistent with The City of Winnipeg Charter, Manitoba By-law writing styles, and Sewer By-law



Foundation for New Draft Water By-law

- Review by an independent consultant of:
 - water by-laws in other Canadian cities
 - federal and provincial regulations
- Water Works By-law No. 504/73 and subsequent amendments
- Sewer By-law No. 92/2010 (completely overhauled in 2010)
- Internal feedback from subject matter experts (e.g., operations staff, Legal Services)



Overview of Key Revisions

- Clarifies and authorizes shutting off water supply
- Adds non-conforming water service pipe requirements
- Expands backflow prevention requirements (premises isolation)
- Increases restrictions for using public and private fire hydrants
- Adds and clarifies requirements for:
 - water meters
 - water charges
- Revises penalty structure for by-law violations



Part 2: Shutting Off Water Supply

- Impacts all property owners and occupants
- Clarifies authorization to shut off water supply with reasonable notice, such as:
 - accounts more than 30 days overdue
 - owner or occupant has, for 30 days, not allowed a City employee to read or exchange a water meter
 - private water service pipe is jeopardizing other properties or City's infrastructure



Part 2: Shutting Off Water Supply (cont'd)

- Clarifies authorization to shut off water supply in emergencies or extraordinary circumstances, <u>without notice</u>, such as:
 - suspected unmetered water
 - leak with high risk for damage to other properties or City's infrastructure
 - malfunctioning backflow preventer



Part 6: Non-Conforming Water Service Pipes

- Impacts small number of property owners with nonconforming water service pipes
- A non-conforming service pipe is a private water service pipe that is not connected to a water main fronting the property
- Outlines responsibilities and requirements for a nonconforming water service pipe:
 - installing, operating, maintaining
 - charges/fees
 - abandoning
 - connecting to a new fronting water main



Part 7: Premises Isolation (Backflow Prevention)

- Impacts business property owners/occupants, licensed backflow testers, plumbing contractors
- Premises isolation is the installation of a device so that water from a building cannot flow back into the City's drinking water system





Part 7: Premises Isolation (cont'd)

- Requires "moderate" hazard buildings to have premises isolation
- Moderate hazards are typically found in all businesses, office buildings, schools, shopping malls and high-rise buildings, many of which already have backflow prevention in place



Part 7: Premises Isolation (cont'd)

- In addition to the category of "severe" hazard, all "moderate" hazard building owners and occupants would be required to:
 - install an approved backflow prevention device
 - test the device annually
 - maintain testing records
- To match existing practices, licensed backflow testers would be required to:
 - calibrate their equipment
 - provide testing results within a specified time frame



Part 8: Public and Private Fire Hydrants

- Impacts independent contractors
- Adds conditions to the permit process:
 - when permit can be issued, cancelled or suspended
- Clarifies permit holder requirements:
 - can only use water from specified fire hydrant
 - must not operate fire hydrant unless specifically authorized by City





Part 9: Water Meters

- Impacts builders, licensed plumbing contractors, backflow testers, property owners/occupants
- Adds new water meter installation drawings to City's Standard Construction Specifications
- Applies to new construction, reconstruction and retrofitting
- Designed to ensure new water meters are installed using standardized approach that improves safety and access



Part 9: Water Meters (cont'd)

- Clarifies responsibility of property owners/occupants to ensure:
 - water is metered before use
 - water meter is not damaged
 - water meters are not removed or relocated without authorization from City
 - water meter bypass, where approved by City for installation, is unopened and sealed





Part 10: Water Charges

- Impacts all building owners and occupants
- Restates City's authority under The City of Winnipeg Charter to add unpaid water charges to property taxes
- Adds a requirement for property owner/customer to provide at least one water meter reading per year



Part 10: Water Charges (cont'd)



- Clarifies when City can estimate water consumption:
 - places onus on customer to prove estimate is unreasonable
- Adds authority for City to bill individual condominium unit owners



Part 11: Penalty Structure for By-law Violations

- Impacts anyone who violates by-law conditions
- Removes default \$50 maximum fine
- Establishes new default and specific fines based on:
 - threat to public health
 - theft of water
 - water by-laws in other Canadian cities
- New default fines mirror City's Sewer By-law:
 - first offence from \$1,000 to \$50,000
 - second offence from \$5,000 to \$100,000
 - third offence from \$10,000 to \$250,000



Examples of Default Fines for By-law Violations (First Offence)

Violation	Minimum Fine	Maximum Fine
Failing to test backflow preventer	\$1,000	\$50,000
Failing to maintain backflow preventer in proper operating condition	\$1,000	\$50,000
Unauthorized use of fire hydrant	\$1,000	\$50,000
Failing to ensure that water supplied to property is properly metered	\$1,000	\$50,000
Installing or allowing branch line on upstream side of water meter	\$1,000	\$50,000



Part 11: Penalty Structure for By-law Violations (cont'd)

- Establishes fine amounts for specific by-law violations:
 - range from \$250 to \$500
 - includes option to pay discounted fine amount for early payment within 15 days
- Specific by-law violations are listed in Schedule A



Examples of Specific Fines for By-law Violations (Schedule A)

Violation	Minimum Fine	Early Payment
Operating waterworks system valve without authorization	\$500	\$250
Backfilling excavation without authorization	\$500	\$250
Repairing, replacing, relocating, removing water meter without authorization	\$500	\$250
Failure to notify of broken valve seal on water meter or water meter bypass	\$500	\$250
Failing to provide at least one accurate water meter reading per year or allowing City to read water meter	\$250	\$125



Public Engagement Process

- Mailed over 500 notices to stakeholders
- Emailed 3,100 subscribers
- Dedicated website wwdengage.winnipeg.ca
- News release
- Ad in Winnipeg Free Press
- Two public meetings November 26 & 27
- Additional stakeholder meetings



Next Steps

Task	Proposed Dates	
Deadline for Comments	January 16, 2015	
Public Participation Report	February 2015	
Revisions to Draft Water By-law	January - April 2015	
Report to City Council	June 2015	
New Water By-law comes into effect	January 1, 2016	



We Value Your Comments

- Give us your comments by Friday, January 16, 2015:
 - feedback forms
 - website wwdengage.winnipeg.ca
 - email wwdfeedback@winnipeg.ca
 - mail 1199 Pacific Avenue, Winnipeg MB, R3E 3S8 Attention: Water By-law Consultation



Question and Answer Period



wwdengage.winnipeg.ca