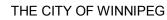
APPENDIX C – CITY OF WINNIPEG HOUSING PLAN





HOUSING POLICY

I. INTRODUCTION

A. Purpose

OurWinnipeg, is Winnipeg's long term municipal development plan that includes policy direction on a number of important issues such as housing and related infrastructure. The *Complete Communities Direction Strategy (Complete Communities)* is a supporting strategy for *OurWinnipeg* that further guides housing, land use and development. The purpose of the Winnipeg Housing Policy is to support the implementation of *OurWinnipeg* and *Complete Communities* to achieve a sustainable and healthy housing environment that meets the needs of the Winnipeg population.

B. Scope

The City of Winnipeg, the Province of Manitoba and the Government of Canada all have roles, mandates and jurisdiction related to housing. The City's role has typically included municipal planning by-laws that regulate land use and building form, and programs to encourage development that supports and maintains the housing stock in Winnipeg. The primary responsibility for funding low-income and special needs housing that cannot be provided through market forces (social or specialty housing) rests with the federal and provincial governments.

The City of Winnipeg Housing Policy is focused on key areas within the jurisdiction of the City of Winnipeg, and provides a leadership role to help strengthen policies and programs of other levels of government to ensure they support needs of the Winnipeg population. The City of Winnipeg Housing Policy forms an integral part of the overall policy framework and by-laws relevant to housing in Winnipeg.

C. Objectives

The objectives of this policy are:

- 1. To encourage new housing development that:
 - Creates diverse housing options throughout the city that include a range of sizes, forms and tenures of housing to accommodate a range of incomes and household types;
 - b. Reflects Universal Design principles and "visitability' standards,



- c. Establishes a sufficient supply of affordable, adequate and suitable housing throughout the City that meets the needs of the population of Winnipeg;
- d. Creates growth in areas that support social, economic and environmental sustainability (Transformative Areas);
- e. Supports a pedestrian and transit friendly environment, including higher residential densities near services and on transit corridors; and
- f. Creates Complete Communities or completes existing communities.
- 2. To support revitalization and maintenance of existing housing that:
 - a. Promotes adequate, safe living conditions for homeowners and tenants, and supports safe, orderly, viable and sustainable communities;
 - b. Supports improved energy efficiency, Visitability, and moves toward contemporary building standards;
 - c. Brings new life back to Mature Communities through locally planned, community supported housing renewal initiatives; and
 - d. Strengthens social, economic and environmental sustainability.
- 3. To enable communities to develop and implement locally planned, community supported housing renewal initiatives that are consistent with *OurWinnipeg* and *Complete Communities*.
- 4. To establish the framework for complementary programs, tools, resources, and partnerships, including collaboration with other levels of government to meet the housing needs of the population of Winnipeg.

II. DEFINITIONS

A. Housing Policy Definitions

Adequate: A standard that measures housing condition based on whether the dwelling is safe, has basic plumbing and heating, and is in a reasonable, habitable state of repair according to accepted standards for residential dwellings such as those established by CMHC, City By-Laws and other regulations.

Affordable Housing: Housing is generally considered affordable if all costs related to shelter, including rent or mortgage payment (principal and interest), taxes, and utilities require 30% or less of gross household income. For purposes of this policy, home ownership shall be considered affordable if the total shelter cost is 30% or less than the top of the second quintile household income bracket, as defined by Statistics Canada for the City of Winnipeg. Median Market Rent as published by CMHC and the Province of Manitoba will be used for rental purposes. While Affordable Housing may be built with the assistance of capital grants, it would not require ongoing operating subsidies.



Core Housing Need: Households unable to afford shelter that meets adequacy, suitability and affordability norms.

Social Housing: Housing that is created or operated and funded through direct government subsidies, provided for the benefit of low-income households as defined by the Province of Manitoba, and may include ongoing subsidies or rents geared to income.

Specialty Housing: Housing with adaptable or flexible design elements to accommodate specific needs and target populations. It would include housing for people with various ability and age levels including physical, sensory, cognitive, mental health and cultural uniqueness. Specialty Housing also includes housing that is designed to respond to a specific socio-economic need in the population, including emergency shelters, supportive housing and transitional housing, defined by the Government of Canada as follows:

- Emergency Shelter facilities Facilities providing temporary and short-term accommodation (from a few days up to six months) to homeless individuals and families who would otherwise sleep on the street. These facilities provide beds or dormitory-type sleeping arrangements that can include seasonal beds/mats.
- Supportive housing facilities long-term or permanent accommodation (public, private or non-profit) for people who cannot achieve or maintain housing stability independently and who require long-term or permanent services to help them maintain an appropriate level of safety and stability, while moving toward greater independence and quality of life.
- Transitional housing facilities Temporary or interim accommodation (in the form of multi-unit apartments, single-room occupancies, scattered site apartments, etc.) to homeless or at-risk individuals and/or families that is combined with case-managed support services, aimed at helping these individuals to transition to long-term and permanent housing, self-sufficiency and independence. Transitional housing programs normally range from weeks in duration up to three years.

Suitable: A standard that determines if households have an appropriate number of bedrooms for the family composition based on National Occupancy Standards as defined by CMHC.

Universal Design: Design solutions that respond to the widest range of the population possible, meeting the requirements for children through to seniors, people with or without disabilities, and without stigmatizing or identifiable aesthetics. Also known as Trans-generational Design, Life Span Design, and Design for All.

Visitable: Visitable housing is the concept of designing and building homes with a basic level of accessibility. Visitable homes provide independent access for everyone, including people with limited mobility or those with disabilities.

B. Complete Communities Direction Strategy Definitions*

*The following definitions are included here for ease in applying this policy. Please refer to the *Complete Communities Direction Strategy* for a more complete description. If there are any discrepancies, the definitions in the *Complete Communities Direction Strategy* shall apply.



Complete Communities: Complete Communities are places that both offer and support a variety of lifestyle choices, providing opportunities for people of all ages and abilities to live, work, shop, learn and play in close proximity to one another. Complete Communities provide housing options that accommodate a range of incomes and household types for all stages of life.

Mature Communities: Mature Communities were mostly developed before 1960, with older housing stock in low to moderate density, and generally well-developed infrastructure and transit services.

New Communities: New Communities are large undeveloped land areas identified for future urban development and not currently served by a full range of municipal services.

Reinvestment Areas: Reinvestment areas normally have a desirable character but would benefit from reinvestment through infill and redevelopment and/or major projects in small areas. With respect to housing this reinvestment may be targeted to addressing deteriorating building stock, or a lack of quality housing.

Transformative Areas: Areas that provide the best opportunity for growth and change in an environmentally, socially and economically sustainable way. This includes downtown, mixed use centres and corridors, major redevelopment sites and New Communities.

III. POLICY

A. General Provisions

- The City will target incentives and facilitate developments that support the objectives of this policy based on the degree to which the project addresses a priority need in the City. Encouraging residential development Downtown is a key priority of the City. Other priorities include those identified in *OurWinnipeg*, *Complete Communities* and other strategies as may be approved by the City from time to time.
 - a. Incentives may include financial and non-financial programs, and may be achieved through a variety of tools, such as density bonuses, up-zoning, expedited approval processes, cost offset programs, tax-increment financing, grants, or sale of assets at or below market value.
 - b. The City may offer financing as a method of facilitating development.
- 2. The City will continue the Housing Rehabilitation Investment Reserve and may revisit the name and mandate governing its use. Moneys may be allocated to the fund from sources including:
 - a. General tax revenues;
 - b. Incremental taxes or revenue from development activities (including revenue from development fees);
 - c. Net proceeds from sale of surplus properties identified as suitable for housing development or revitalization;
 - d. Other levels of government to support shared objectives.



- 3. The Housing Rehabilitation Investment Reserve shall be used to fund housing programs and activities, such as investing in our housing stock. The objective of these programs and activities is to support this policy.
 - a. Each program eligible for access to the Housing Rehabilitation Investment Reserve will include:
 - (i) Defined program objectives;
 - (ii) Defined measures to evaluate program success;
 - (iii) Specific eligibility requirements for program funding.
 - b. Allocations to the Reserve shall be approved through the City's annual budget process.
- 4. The City will encourage and enable the development of comprehensive neighbourhood housing plans that align with *OurWinnipeg* and *Complete Communities*. These plans should include:
 - a. Neighbourhood Housing Assessments, including:
 - i. Existing housing stock (supply, condition, assessment values, vacant lots/buildings);
 - ii. Socio-economic indicators (employment rates, family incomes, price/rent to income ratios);
 - iii. An inventory of neighbourhood assets;
 - iv. Influences contributing to decline or demand.
 - b. Neighbourhood Vision Statements:
 - i. 5 year plans to define the desired future state.
 - c. Housing Implementation Plans, which include:
 - i. Specific action plans;
 - ii. Benefits to the community;
 - iii. Evidence of community engagement in the process and support for the vision and implementation plan.
- 5. The City will consider neighbourhood housing plans in the course of its own planning activities to the extent that they are consistent with the goals of *OurWinnipeg*, *Complete Communities*, and legal authority.

B. Provisions to Support Targeted Development, Including Affordable Housing

- 1. Development plans for New Communities shall include a variety of housing options to support Complete Communities. This variety of options must include Affordable Housing to qualify for housing incentives.
- 2. The City will encourage and support housing development and activity that:



- a. increases the supply of Affordable Housing, particularly where there is access to transportation options; or
- b. supports thriving, Complete Communities in the Downtown, Major Redevelopment Sites, Centres and Corridors to increase residential variety and densification where appropriate; or
- c. Increases the supply of rental units to more effectively address demand.
- 3. Developments that *reduce* the supply of rental units will *not* be eligible for incentives under this policy unless the development:
 - a. Creates a smaller number of adequate, affordable rental units in place of inadequate units; or
 - b. Otherwise achieves the objectives of this policy, where the benefits clearly outweigh the negative impact on the rental supply.

C. Provisions to Support Revitalization

- 1. The City will encourage neighbourhood and individual activity that maintains or improves the quality of housing stock, and increases housing choice and visitability in *Mature Communities*.
- 2. Reinvestment Areas will be given priority for incentives and assistance to support revitalization based on need.
 - a. Characteristics of Reinvestment Areas are described in *Complete Communities* as including:
 - i. Deteriorating building stock;
 - ii. Inappropriate mix of land uses;
 - iii. Inadequate buffering between uses;
 - iv. Lack of services such as grocery stores, banks and parks;
 - v. Lack of quality housing.

These criteria and related indicators may be further developed from time to time to support implementation of *Complete Communities*.

- b. Relative need and associated priority for funding shall consider the Housing Supply, Access to Affordable Housing, Variety of Housing type and tenure, and Quality of Existing Housing Stock in any program application or proposal for housing development. Indicators for these criteria shall be as described in Section IV as available for the area, and must be current to within two years of the application or proposal.
- 3. Where the City has surplus lands in areas identified or suitable for housing development in Reinvestment Areas with priority housing needs, it will seek proposals for development consistent with this policy.
 - a. Property may be sold at or below market rates for this purpose.



- b. Where surplus lands in a Reinvestment Area with priority housing needs have a higher and better use that supports the overall development of a Complete Community, the City may pursue this use. Where this includes sale of the property, the City may direct the net proceeds of the sale to the Housing Rehabilitation Investment Reserve.
- 4. Where current lot configurations are not consistent with current zoning standards and/or best practices for effective development, the City may purchase and assemble lands in Reinvestment Areas to enable housing development.

D. Provisions to Address Issues beyond City Jurisdiction

- 1. The City of Winnipeg acknowledges that housing is a cornerstone of healthy communities and of a strong city; it is a basic need and is central to our quality of life. By working together with other levels of government, private and not-for-profit developers and the community, the City can help ensure that affordable and accessible housing is part of the essential mix serving a diverse population and support the integration of specialty housing within residential neighbourhoods throughout the City.
- 2. The City of Winnipeg will explore and consider opportunities to work with community organizations, and participate in or lever existing and future federal and provincial programs to address Winnipeg housing needs. This may include:
 - a. Administering federal and provincial programs supporting housing development, rehabilitation, or which address core housing needs;
 - b. Helping build the capacity of not-for-profit housing organizations in the design, development and maintenance of housing;
 - c. Advocating with those levels of government and agencies whose primary role is to support basic needs for shelter and safety for increased investment in areas of priority need (e.g., Affordable Housing, Social Housing, Specialty Housing, or income or other supports for marginalized individuals to enable access to adequate and suitable housing.);
 - d. Providing input to other levels of government about policies that impact housing (e.g., tax reforms, alternative building codes for existing buildings, changes to restrictive policies);
 - e. Participating in planning and development projects involving investment of federal or provincial funds in housing, or related community programs;
 - f. Applying for provincial or federal funding to support specific programs or initiatives; and
 - g. Assist in the development of specific multi-level strategies with federal, provincial, community and industry partners.



IV. EVALUATION AND REVIEW

A. Environmental and Performance Indicators

- 1. The following indicators provide information regarding the housing <u>environment</u> in Winnipeg to help determine priority areas of need and to guide development of City programs, and may be amended from time to time by Council or its designate.
 - a. Housing Supply:
 - i. Population estimates and projections;
 - ii. Housing starts;
 - iii. Supply of units completed and not absorbed by tenure and type;
 - iv. Listings, by tenure and type;
 - v. Total rental units (Rental "Universe") ;
 - vi. Vacancy rate.
 - b. Access to Affordable Housing:
 - i. Affordability Gap (gap between 40th percentile income and median market rent or the cost of an average single family home (attached or detached));
 - ii. Population in Core Housing Need;
 - iii. CPI for Shelter.
 - c. Quality of Existing Housing Stock / Neighbourhoods:
 - i. Market (assessment) values;
 - ii. Number of vacant lots;
 - iii. Number of vacant buildings;
 - iv. Orders under the Neighbourhood Liveability By Law, as may be amended from time to time;
 - v. Number of new construction units;
 - vi. Building permits issued for major renovations.
- 2. The following indicators shall be used to evaluate the <u>performance</u> of this policy and related programs. Additional indicators may be established for specific programs to evaluate performance of the program in achieving its objectives, such as:
 - i. Number of Affordable Housing units developed under programming by structural area (New Communities, Transformative Areas, Reinvestment Areas, etc.);
 - ii. Number and share of housing units developed by structural type and area (e.g., multi-unit, attached, detached, etc.);
 - iii. Number of neighbourhoods that have increased the variety of housing;



- iv. Number of homes renovated in Mature Communities. Major renovations in residential units;
- v. Percentage change in assessed values of target neighbourhoods compared to City average.

B. Review

- 1. This policy shall be subject to formal review by Council or a Committee of Council not less than every five years, or as may be required based on revisions to *OurWinnipeg* or *Complete Communities.*
- 2. The Planning, Property and Development Department shall conduct an internal review of this policy and related programs to evaluate its effectiveness and continued relevance in the context of housing market conditions, and report its findings to Council or its designate.

V. ACKNOWLEDGEMENT

Established in 1977, the Winnipeg Housing Rehabilitation Corporation (WHRC) has and continues to add value for citizens of Winnipeg through its activities. Their functions include acquisition, improvement and rehabilitation or conversion of existing buildings for housing accommodation of all kinds for sale or rent to persons of low or modest income.

VI. REFERENCES

- 1. City of Winnipeg Charter
- 2. OurWinnipeg Plan, By-Law No. 67/2010
- 3. Complete Communities Direction Strategy, Secondary Plan No. 68/2010
- 4. Neighbourhood Liveability By-Law No. 1/2008
- 5. Secondary Suites Administrative Report
- 6. Universal Design Policy (2001) CR-3 (Vol. 5)

The City of Winnipeg's updated housing policy is aligned around four major priorities. These priorities are highlighted below:

- 1. <u>Targeted Development</u> Encourage new housing development that:
 - a. Creates diverse housing options throughout the city that include a range of sizes, forms and tenures of housing to accommodate a range of incomes and household types;
 - b. Reflects Universal Design principles and minimum "visitability' standards;
 - c. Establishes a sufficient supply of affordable, adequate and suitable housing throughout the City that meets the needs of the population of Winnipeg;
 - d. Creates growth in areas that support social, economic and environmental sustainability (Transformative Areas);
 - e. Supports a pedestrian and transit friendly environment, including higher residential densities near services and on transit corridors; and
 - f. Creates Complete Communities or completes existing communities.
- 2. <u>Neighbourhood Revitalization</u> Support revitalization and maintenance of existing housing that:
 - a. Promotes adequate, safe living conditions for homeowners and tenants, and supports safe, orderly, viable and sustainable communities;
 - b. Supports improved energy efficiency, Visitability, and moves toward contemporary building standards;
 - c. Brings new life back to Mature Communities through locally planned, community supported housing renewal initiatives; and
 - d. Strengthens social, economic and environmental sustainability.
- 3. <u>Build Community Capacity</u> Enable communities to develop and implement locally planned, community supported housing renewal initiatives that are consistent with *OurWinnipeg* and *Complete Communities*.
- 4. <u>Build, Lever and Establish Partnerships</u> Establish the framework for complementary programs, tools, resources, and partnerships, including collaboration with other levels of government to meet the housing needs of the population of Winnipeg.

Key Goals: 2014 - 2019:

- 1. <u>Healthy Rental Vacancy Rate</u>: The City will facilitate development to support a healthy rental vacancy rate of 3%, based on research and information from the Federation of Canadian Municipalities and the Canadian Housing Renewal Association. If the vacancy rate is below 3% the Public Service will bring forward to Council Program options to address the vacancy rate, such as:
 - *Facilitate purpose-built rental development*: Create programming that will facilitate the development of **750** new rental units in the City of Winnipeg.
 - *Facilitate mixed income home ownership development*: Create programming that will facilitate the development of **500** new mixed use / mixed income home ownership units.
 - Minimum number of units to be affordable = 10%.
 - Partnering with key stakeholders, including Winnipeg Housing Rehabilitation Corporation, and others; through the use of financial and regulatory tools available to the City of Winnipeg.
 - Incent the development of land owned by community organizations (for example: Legions, Habitat for Humanity, and other non-profit organizations) to encourage and promote higher and better use developments, through the use of Tax Increment Grants.

(This deliverable supports policy item / strategy A1, B1, B2, B3, C3, C4)

 Neighbourhood Revitalization: Strategic investments from the Housing Reserve fund will result in neighbourhood revitalization, primarily measured through changes to assessed values determined by the City of Winnipeg's Assessment and Taxation Department. Our objective is for these values to meet or exceed the average change in City of Winnipeg assessed values. Housing Reserve funding will focus on areas of most need.

(This deliverable supports policy item / strategy A4, C1, C2, C3, C4)

- 3. <u>Reduce Homelessness:</u> As the Delivery Agent of the Homelessness Partnering Strategy for the Government of Canada
 - 2014 2015: Determine the number of chronically homeless people in Winnipeg.
 - 2015 2019: The National Target set by the Government of Canada is for 80% of chronically homeless people to be housed. Our goal is through efficient funding of community service organizations and private agencies, successfully house 80% or more of the chronically homeless population (as identified above).

(This deliverable supports policy item / strategy D1, D2)

Below is a table outlining policy provisions that support and address key issues related to housing in Winnipeg. Six key issues have been identified; the priorities as noted on page 1 are reflected in parenthesis (). The Housing Policy contains four areas noted as A - D; each area have provisions numbered as "A1, A2, B1, B2,....".

Key Issue (Priorities)	Enabling Policy Provision
1 - Support objectives in OurWinnipeg and Complete Communities	• A1, A4, B1, B2, C1
(Development / Revitalization / Community / Partnerships)	
2 - To encourage development or retention of more affordable housing	• B1, B2, B3, C1, D1, D2
(Development / Revitalization / Partnerships)	
3 - Growing segment of the population in core housing need	• D1, D2
(Partnerships)	
4 - Enable infill development, revitalization, community capacity	• A4, C1, C2, C3, C4
(Revitalization / Community)	
5 - Support for revitalization in areas of most need	• C1, C2
(Revitalization)	
6 - Generate additional funds to support desired activity	• A1a, A2, A3b, C3
(Development / Partnerships)	

	POLICY ITEM: A1	
Key Issue: 1	• A1 – The City will target incentives and facilitate developments that support the objectives of this policy based on the degree to which the project addresses a priority need in the City. Encouraging residential development Downtown is a key priority of the City. Other priorities include those identified in <i>OurWinnipeg, Complete Communities</i> and other strategies as may be	
Supporting objectives in	approved by the City from time to time.a) Incentives may include financial and non-financial programs, and may be achieved through a variety of tools, such as density bonuses, up-zoning, expedited approval	
OurWinnipeg and	processes, cost offset programs, tax-increment financing, grants, or sale of assets at or below market value.b) The City may offer financing as a method of facilitating development.	
Complete	Leads Utervice Development Division	
Communities	Lead:Housing Development DivisionKey• Urban Planning DivisionPartners:• Economic Development• Assessment and Taxation• Development & Inspection• Real Estate Division• Corporate Finance• Province of Manitoba• Centre Venture• Private and not-for-profit developersTimeframe:1 - 3 years and ongoing	
	Activities: • Develop new housing programs to support objectives of OurWinnipeg and Complete Communities. (examples include intensification strategies/options, affordable housing, leveraging existing and future transit and active transportation facilities, and current city investments in infrastructure) • Expedited permit process opportunities • Surplus land process and criteria review / development • New by-laws or policies adopted/endorsed by Council as required.	

Key Issue: 1	 POLICY ITEM: A4 A4 – The City will encourage and enable the development of comprehensive neighbourhood housing plans that align with <i>OurWinnipeg</i> and <i>Complete Communities</i>. 	
Supporting	Lead:	Housing Development Division
objectives in OurWinnipeg and Complete	Key Partners:	 Community Stakeholders Urban Planning Division Development & Inspections Land Development, Geomatics & Land Information Services Division Community Services Private and not-for-profit developers UDI
Communities	Timeframe:	Immediate – 3 years and ongoing
	Activities:	 Continue facilitating and funding neighbourhood housing plans from funds allocated from Housing Reserve. Provide guidance for housing plan development. Ensure their plans are consistent with City plans and policies, have outcome measures, and embody sustainability as defined in OurWinnipeg. Attend and participate in community housing stakeholder meetings Encourage community engagement

Key Issue: 1	 POLICY ITEM: B1 B1 – Development plans for New Communities shall include a variety of housing options to support Complete Communities. This variety of options must include Affordable Housing to qualify for housing incentives. 	
Supporting	Lead:	Housing Development Division / Urban Planning Division / Development and Inspection Division
objectives in OurWinnipeg and	Key Partners:	 Province of Manitoba Private and not-for-profit developers Community Stakeholders
	Timeframe: Activities:	Ongoing Review/provide basis of support in Complete Communities

Complete Communities	 Ongoing review of development proposals Housing incentive programs to require affordable housing as criteria for qualifying. Affordable housing criteria will be determined on a program by program basis with a new by-law or policies adopted/endorsed by Council as required. New housing programs to be developed in next 2 years – condition to include % affordable. Negotiate with Province to contribute to affordability criteria and incentives.
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Key Issue: 1 Supporting objectives in	 POLICY ITEM: B2 B2 – The City will encourage and support housing development and activity that: a) increases the supply of Affordable Housing, particularly where there is access to transportation options; or b) supports thriving, Complete Communities in the Downtown, Major Redevelopment Sites, Centres and Corridors to increase residential variety and densification where appropriate; or c) Increases the supply of rental units to more effectively address demand.
OurWinnipeg and Complete Communities	Lead: Housing Development Division Key • Urban Planning Division Partners: • Assessment and Taxation • Centre Venture • Winnipeg Transit • Province of Manitoba • Private and not-for-profit developers Timeframe: 2 – 4 years and ongoing Activities: • Review need for housing program along Corridors to support objectives of OurWinnipeg, Complete Communities, and Rapid Transit plans. • Programs to support ongoing residential variety in the downtown and at Major Centres. • New by-laws or policies adopted/endorsed by Council as required.

Key Issue: 1	 POLICY ITEM: C1 C1 – The City will encourage neighbourhood and individual activity that maintains or improves the quality of housing stock, and increases housing choice and visitability in <i>Mature Communities</i>. 	
Supporting objectives in OurWinnipeg and Complete Communities	Lead: Key Partners: Timeframe: Activities:	 Housing Development Division Urban Planning Division Assessment and Taxation Province of Manitoba Private and not-for-profit developers Community Services – Community By-law Enforcement Services Immediate & ongoing / 3 – 5 years Support/encourage Secondary Suites in alignment with zoning by-laws. Coordination between City and Province to identify additional supports for Secondary Suites. New housing programs to support objectives of OurWinnipeg and Complete Communities. (examples include intensification strategies/options, affordable housing, leveraging existing and future transit and active transportation facilities) Continue to enhance community and neighbourhood organization partnerships focusing on property standard issues and working together in order to strengthen neighbourhood pride and to improve neighbourhood liveability. Continue to deliver strong neighbourhood liveability property standard inspection and awareness programs including expanding proactive yard to yard property standard inspections sweeps in targeted neighbourhoods in accordance with evidence based data. Continue to deliver a comprehensive routine vacant buildings inspection program designed to accelerate property restoration and re-occupancy and to maintain the number of vacant buildings at 390 or lower (plus or minus 15%) assuming that no greater than 190 'new' vacant buildings are added to the list in a given year. New by-laws or policies adopted/endorsed by Council as required.

Key Issue: 2	 POLICY ITEM: B1 B1 – Development plans for New Communities shall include a variety of housing options to support Complete Communities. This variety of options must include Affordable Housing to qualify for housing incentives. 	
Encourage development or retention of more affordable housing	Lead: Key Partners: Timeframe: Activities:	 Housing Development Division / Urban Planning Division / Development and Inspection Division Province of Manitoba Private and not-for-profit developers Community Stakeholders Ongoing Review/provide basis of support in Complete Communities Ongoing review of development proposals Housing incentive programs to require affordable housing as criteria for qualifying. Affordable housing criteria will be determined on a program by program basis with a new by-law or policies adopted/endorsed by Council as required. New housing programs to be developed in next 2 years – condition to include % affordable. Negotiate with Province to contribute to affordability criteria and incentives.

Key Issue: 2	 POLICY ITEM: B2 B2 – The City will encourage and support housing development and activity that: a) increases the supply of Affordable Housing, particularly where there is access to transportation options; or 	
Encourage development or	 b) supports thriving, Complete Communities in the Downtown, Major Redevelopment Sites, Centres and Corridors to increase residential variety and densification where appropriate; or c) Increases the supply of rental units to more effectively address demand. 	
retention of more	Lead: Housing Development Division	
	Key Province of Manitoba • Centre Venture	

affordable housing	Partners: Timeframe:	Private and not-for-profit developers 1-3 years and ongoing
	Activities:	 General policy and housing program approach to ensure rental supply is not reduced due to City incentive programs. Develop eligibility requirements to access Housing Reserve. Housing incentive program focussing on affordable ownership or rental development includes stakeholder engagement and partnership. Review environmental indicators to determine need and type of programming required to address market issues. New by-laws or policies adopted/endorsed by Council as required.
	L	

	POLICY ITE	EM: B3
Key Issue: 2		evelopments that <i>reduce</i> the supply of rental units will <i>not</i> be eligible for incentives this policy unless the development: Creates a smaller number of adequate, affordable rental units in place of inadequate units; or
Encourage	b)	Otherwise achieves the objectives of this policy, where the benefits clearly outweigh the negative impact on the rental supply.
development or	Lead:	Housing Development Division / Development and Inspection Division
retention of more	Кеу	Urban Planning Division
affordable housing	Partners:	 Assessment and Taxation Province of Manitoba
anordable nousing		 Private and not-for-profit developers Community Stakeholders
	Timeframe:	1 – 3 years and ongoing
	Activities:	 Develop new housing programs to support objectives of OurWinnipeg and Complete Communities. (examples include densification, affordable housing, leveraging existing and future transit) Requires new By-law approved by Council

Key Issue: 2	the qu	EM: C1 The City will encourage neighbourhood and individual activity that maintains or improves uality of housing stock, and increases housing choice and visitability in <i>Mature</i> nunities.
Encourage development or retention of more affordable housing	Lead: Key Partners: Timeframe: Activities:	 Housing Development Division Urban Planning Division Assessment and Taxation Province of Manitoba Private and not-for-profit developers 3 – 5 years Support/encourage Secondary Suites in alignment with zoning by-laws. Coordination between City and Province to identify additional supports for Secondary Suites. New housing programs to support objectives of OurWinnipeg and Complete Communities. (examples include intensification strategies/options, affordable housing, leveraging existing and future transit and active transportation facilities). New by-laws or policies adopted/endorsed by Council as required.

	POLICY ITEM: D1 & D2
Key Issue: 2	• D1 - The City of Winnipeg acknowledges that housing is a cornerstone of healthy communities and of a strong city; it is a basic need and is central to our quality of life. By working together with other levels of government, private and not-for-profit developers and the community, the City can help ensure that affordable and accessible housing is part of the essential mix serving a
Encourage	diverse population and support the integration of specialty housing within residential neighbourhoods throughout the City.
development or retention of more affordable housing	 D2 - The City of Winnipeg will explore and consider opportunities to work with community organizations, and participate in or lever existing and future federal and provincial programs to address Winnipeg housing needs. This may include: a) Administering federal and provincial programs supporting housing development, rehabilitation, or which address core housing needs; b) Unlained build the connective of part for profit housing development in the design.
	 b) Helping build the capacity of not-for-profit housing organizations in the design, development and maintenance of housing; c) Advocating with those levels of government and agencies whose primary role is to

 support basic needs for shelter and safety for increased investment in areas of priority need (e.g., Affordable Housing, Social Housing, Specialty Housing, or income or other supports for marginalized individuals to enable access to adequate and suitable housing.); d) Providing input to other levels of government about policies that impact housing (e.g., tax reforms, alternative building codes for existing buildings, changes to restrictive policies); e) Participating in planning and development projects involving investment of federal or provincial funds in housing, or related community programs; f) Applying for provincial or federal funding to support specific programs or initiatives; and g) Assist in the development of specific multi-level strategies with federal, provincial, community and industry partners.
ad: Housing Development Division
Community Services Urban Planning Division CMHC Province of Manitoba Private and not-for-profit developers
meframe: Immediate - 3 years and ongoing itivities: Facilitate development of affordable housing strategy with Province. Leverage existing programs (Province, Federal Government, City) to maximize impact Continue to deliver Homelessness Partnering Strategy program. Advocate for changes to Federal legislation so as to create a more enabling environment for rental development. Involvement in the 10 year plan to end homelessness. Leverage partnerships to implement green building practices, and to increase the availability of end-user energy conservation programs, basic energy saving measures, and grants for energy assessments and energy efficient upgrades.

Key Issue: 3 Growing segment of	and of with o can he divers	EM: D1 The City of Winnipeg acknowledges that housing is a cornerstone of healthy communities is a strong city; it is a basic need and is central to our quality of life. By working together ther levels of government, private and not-for-profit developers and the community, the City elp ensure that affordable and accessible housing is part of the essential mix serving a e population and support the integration of specialty housing within residential bourhoods throughout the City.
the population in	Lead:	Housing Development Division / Community Services
core housing need	Key Partners:	 Urban Planning Division Province of Manitoba Federal Government Departments Community Stakeholders Private and not-for-profit developers Legal Services
	Timeframe:	Immediate and ongoing
	Activities:	 Delivery of HPS funding by City's Public Service Renewal of HPS agreement for 2014 Participate in the Community Task Force to develop plan to end homelessness Continue to work with and build community capacity

	POLICY ITEM: D2	
Key Issue: 3	 D2 - The City of Winnipeg will explore and consider opportunities to work with community organizations, and participate in or lever existing and future federal and provincial programs to address Winnipeg housing needs. This may include: 	
Growing segment of the population in core housing need	 a) Administering federal and provincial programs supporting housing development, rehabilitation, or which address core housing needs; b) Helping build the capacity of not-for-profit housing organizations in the design, development and maintenance of housing; c) Advocating with those levels of government and agencies whose primary role is to support basic needs for shelter and safety for increased investment in areas of priority need (e.g., Affordable Housing, Social Housing, Specialty Housing, or income or other supports for marginalized individuals to enable access to adequate and suitable 	

		housing.); Providing input to other levels of government about policies that impact housing (e.g., tax reforms, alternative building codes for existing buildings, changes to restrictive policies); Participating in planning and development projects involving investment of federal or provincial funds in housing, or related community programs; Applying for provincial or federal funding to support specific programs or initiatives; and Assist in the development of specific multi-level strategies with federal, provincial, community and industry partners.
Ke Pa Tir	ey artners:	Housing Development Division / Community Services Urban Planning Division Assessment and Taxation Province of Manitoba Private and not-for-profit developers CMHC HRSDC Immediate and ongoing Administering federal and provincial programs Helping to build the capacity of not-for-profit housing organizations Advocating for increased investment in areas of priority need Advocating for reform in government policies that impact housing Participating in planning and development projects involving investment of
		 federal or provincial funds Active member of the CHRA (Canadian Housing Renewal Association) Applying for federal or provincial funding to support specific programs or initiatives Leading development of specific multi-level strategies with federal, provincial, community and industry partners

Key Issue: 4	 POLICY ITEM: A4 A4 – The City will encourage and enable the development of comprehensive neighbourhood housing plans that align with <i>OurWinnipeg</i> and <i>Complete Communities</i>. 	
Enable infill development, revitalization, community capacity	Lead: Key Partners: Timeframe: Activities:	 Housing Development Division Community Stakeholders Urban Planning Division Development & Inspections Land Development, Geomatics & Land Information Services Division Community Services Private and not-for-profit developers UDI Immediate – 3 years and ongoing Continue facilitating and funding neighbourhood housing plans from funds allocated from Housing Reserve. Provide guidance for housing plan development. Ensure their plans are consistent with City Policies, have outcome measures, and embody sustainability as defined in OurWinnipeg. Attend and participate in community housing stakeholder meetings Encourage community consultation process

Key Issue: 4	 POLICY ITEM: C1 C1 – The City will encourage neighbourhood and individual activity that maintains or improves the quality of housing stock, and increases housing choice and visitability in <i>Mature Communities</i>. 	
Enable infill development, revitalization,	Lead: Key Partners: Timeframe:	Housing Development Division • Urban Planning Division • Assessment and Taxation • Province of Manitoba • Private and not-for-profit developers 3 – 5 years

 housing, leveraging existing and future transit and active transportation facilities) New by-laws or policies adopted/endorsed by Council as required. 	community capacity	Activities:	facilities)
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Key Issue: 4 Enable infill development, revitalization, community capacity	 POLICY ITEM: C2 C2 - Reinvestment Areas will be given priority for incentives and assistance to support revitalization based on need. a) Characteristics of Reinvestment Areas are described in <i>Complete Communities</i> as including: Deteriorating building stock; Inappropriate mix of land uses; Inadequate buffering between uses; Lack of services such as grocery stores, banks and parks; Lack of quality housing. These criteria and related indicators may be further developed from time to time to support implementation of <i>Complete Communities</i>. b) Relative need and associated priority for funding shall consider the Housing Supply, Access to Affordable Housing, Variety of Housing type and tenure, and Quality of Existing Housing Stock in any program application or proposal for housing development. Indicators for these criteria shall be as described in Section IV as available for the area, and must be current to within two years of the application or proposal.
	Lead:Community Services / Planning Property & DevelopmentKey• Community Development & Recreation Services DivisionPartners:• Urban Planning Division• Housing Development Division• Community Stakeholders• ProvinceTimeframe:Immediate – 3 years and ongoingActivities:• Develop criteria and indicators for "Reinvestment Areas"

 Develop and use environmental indicators Consultation with current Housing Improvement Zones (HIZ) Program development for financial commitment to ensure capacity and sustainability Application of new measures / indicators
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	POLICY IT	EM: C3	
Key Issue: 4 Enable infill	Reinv	Where surplus lands in a Reinvestment Area with priority housing needs have a higher	
	and better use that supports the overall development of a Complete Community, the City may pursue this use. Where this includes sale of the property, the City may direct the net proceeds of the sale to the Housing Rehabilitation Investment Reserve.		
development,			
revitalization,		the net proceeds of the sale to the rousing heliubilitation intestinent reserve.	
	Lead:	Real Estate Division	
community capacity	Кеу	Housing Development Division	
	Partners:	Economic Development Division	
		Urban Planning Division	
		 Community Stakeholders Private and not-for-profit developers 	
		 Materials management 	
	Timeframe:	Immediate and ongoing	
	Activities:	 Develop procedure and criteria for identifying "best use" or "best practice" of surplus land in reinvestment areas. Develop process for Calls for Proposal (CFP) 	

Key Issue: 4	 POLICY ITEM: C4 C4 - Where current lot configurations are not consistent with current zoning standards and/or best practices for effective development, the City may purchase and assemble lands in Reinvestment Areas to enable housing development. 	
Enable infill development, revitalization,	Lead: Key Partners:	Real Estate Division Urban Planning Division Development & Inspection Division Housing Development Division Community Services Province of Manitoba Private and not-for-profit developers
community capacity	Timeframe: Activities:	Immediate and ongoing Identify minimum criteria for infill development Database of land supply based on lot configurations that are consistent with zoning standards.

Key Issue: 5	 POLICY ITEM: C1 C1 – The City will encourage neighbourhood and individual activity that maintains or improves the quality of housing stock, and increases housing choice and visitability in <i>Mature Communities</i>. 	
Support for revitalization in areas of most need	Lead: Key Partners:	 Housing Development Division Urban Planning Division Assessment and Taxation Province of Manitoba Private and not-for-profit developers Community Services – Community By-law Enforcement Services
	Timeframe:	Immediate & Ongoing / 3 – 5 years
	Activities:	 Support/encourage Secondary Suites in alignment with zoning by-laws.

 Coordination between City and Province to identify additional supports for Secondary Suites. New housing programs to support objectives of OurWinnipeg and Complete Communities. (examples include intensification strategies/options, affordable housing, leveraging existing and future transit and active transportation facilities) Continue to enhance community and neighbourhood organization partnerships focusing on property standard issues and working together in order to strengthen neighbourhood pride and to improve neighbourhood liveability. Continue to deliver strong neighbourhood liveability property standard inspection and awareness programs including expanding proactive yard to yard property standard inspections sweeps in targeted neighbourhoods in accordance with evidence based data. Continue to deliver a comprehensive routine vacant buildings inspection program designed to accelerate property restoration and re-occupancy and to maintain the number of vacant buildings at 390 or lower (plus or minus 15%) assuming that no greater than 190 'new' vacant buildings are added to the list in a given year.
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Key Issue: 5	 POLICY ITEM: C2 C2 - Reinvestment Areas will be given priority for incentives and assistance to support revitalization based on need. a) Characteristics of Reinvestment Areas are described in <i>Complete Communities</i> as including:
Support for revitalization in areas of most need	 Deteriorating building stock; Inappropriate mix of land uses; Inadequate buffering between uses; Lack of services such as grocery stores, banks and parks; Lack of quality housing. These criteria and related indicators may be further developed from time to time to support implementation of <i>Complete Communities</i>. b) Relative need and associated priority for funding shall consider the Housing Supply, Access to Affordable Housing, Variety of Housing type and tenure, and Quality of Existing Housing Stock in any program application or proposal for housing development. Indicators for these criteria shall be as described in Section IV as available for the area,

	and must be current to within two years of the application or proposal.	
Lead:	Community Services / Planning Property & Development	
Key Partners:	 Community Development & Recreation Services Division Urban Planning Division 	
	 Housing Development Division Community Stakeholders Province 	
Timeframe:	Immediate – 3 years and ongoing	
Activities:	 Develop criteria and indicators for "Reinvestment Areas" Develop and use environmental indicators Consultation with current HIZ's Program development for financial commitment to ensure capacity and sustainability Application of new measures / indicators 	

Key Issue: 6	 POLICY ITEM: A1a A1a – Incentives may include financial and non-financial programs, and may be achieved through a variety of tools, such as density bonuses, up-zoning, expedited approval processes, cost offset programs, tax-increment financing, grants, or sale of assets at or below market value 		
Generate additional funds to support desired activity	Lead: Key Partners:	Planning, Property & Development Department Urban Planning Division Development and Inspection Housing Development Division Real Estate Division Legal Services Province	
	Timeframe: Activities:	 2 - 3 years and ongoing Review of development fees in the City of Winnipeg comparative to other jurisdictions Regulatory tools – review applicability given current environment Review / consider implementing return on investment (ROI) measures for investment tools. 	

	POLICY ITEM: A2		
Key Issue: 6	• A2 - The City will continue the Housing Rehabilitation Investment Reserve and may revisit the name and mandate governing its use. Moneys may be allocated to the fund from sources including:		
Generate additional	 a) General tax revenues; b) Incremental taxes or revenue from development activities (including revenue from development fees); 		
funds to support	c) Net proceeds from sale of surplus properties identified as suitable for housing		
desired activity	development or revitalization;d) Other levels of government to support shared objectives		
	Lead: Housing Development Division / Corporate Finance		
	Key • Assessment and Taxation		
	Partners: Real Estate Division Development & Inspections 		
	Timeframe: 2 - 4 years and ongoing		
	Activities: • Develop benchmark indicators that demonstrate benefit of investment to the City • Determining criteria for proceeds from sale of surplus properties that can be applied to the Housing Reserve. • Charter authority.		

Key Issue: 6	 POLICY ITEM: A3b A3b – The Housing Rehabilitation Investment Reserve shall be used to fund housing programs and activities, such as investing in our housing stock. The objective of these programs and activities is to support this policy. b) Allocations to the Reserve shall be approved through the City's annual budget process 	
Generate additional funds to support desired activity	Lead: Key Partners: Timeframe: Activities:	Corporate Finance • Housing Development Division • PPD Finance Division Immediate and ongoing • Housing renewal in reinvestment areas • Develop environmental, and performance indicators used for program area determination, neighbourhood objectives and benchmarks set and investment benefits for the City determined. • Development of quantifiable return of investment measures to provide ongoing business reason for investment.

* The implementation plan will utilize and build on implementation mechanisms identified or enabled in OurWinnipeg and the Complete Communities Direction Strategy, including financial, regulatory and other tools.